



## Inventory of sustainable energy measures and verification of achieved impacts

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**Leader Organization:** IEACP

**Author:** Giulia Viero (IEACP)



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Contributor(s):	Danai Sofia Exintaveloni and Sophia Theodoropoulou, UPRC
Internal Reviewers:	Danai Sofia Exintaveloni and Sophia Theodoropoulou, UPRC & Giulia Pizzini, IEECP

## Preface

PROSPECT+, building on the previous H2020 project PROSPECT, will enable capacity building in regional and local authorities in order to finance and implement effective and efficient sustainable energy plans, including their proper monitoring and verification and also ensuring that such plans are using synergies from other local plans. The learning programme will advance through 5 learning modules covering public buildings, private buildings, public lighting, transport, and cross-sectoral topics. PROSPECT+ will focus on improving decision-making of cities in project selection for financing and assessment to ensure that their projects are finance ready. The ambition is to ensure that over 200 EU cities in at least 20 EU MS will improve their capacities when it comes to implementing projects from sustainable energy and climate plans (SECAPs) and similar sustainable plans.

## WHO WE ARE

	Participant Name	Short Name	Country	Logo
1	Institute for European Energy and Climate Policy Stichting	IEECP	NL	
2	European Federation of Agencies and Regions for Energy and the Environment	FEDARENE	BE	
3	EUROCITIES ASBL	EUROCITIES	BE	
4	Energy Cities/Energie-cites Association	ENC	FR	
5	University of Piraeus Research Center	UPRC	GR	
6	OÖ Energiesparverband	ESV	AT	
7	Energy agency of Podravje – Institution for sustainable energy use	ENERGAP	SI	
8	Tipperary Energy Agency	TEA	IE	
9	Ayuntamiento de Valladolid	INNOLID	ES	
10	Association of Energy Managers of Towns and Regions of the Czech Republic	SEMMO	CZ	
11	Adelphi research gemeinnützige GmbH	adelphi	DE	

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# 1 Executive Summary

Cities, while significant contributors to pollution and climate change, also hold the potential to reduce emissions and set replicable standards for green investment across various sectors. This paper presents the verification methodology and tools developed within the H2020 PROSPECT+ project, to assess the impacts achieved in supporting over 218 local and regional authorities among European cities and regions in the implementation of local energy and climate strategies through innovative financing mechanisms, thereby reducing their reliance on public subsidies.

In nearly four years, PROSPECT+ implemented a successful peer to peer learning programme among European local and regional authorities, as detailed in **Chapter 1**. The project's main goal was to facilitate the exchange of knowledge and experience on innovative financing schemes to implement climate and sustainable actions able to increase energy savings and reduce GHG emissions. **Chapter 2** presents the verification methodology developed within the PROSPECT+ project's EU-wide capacity building programme, which comprises five steps, from establishing Key Performance Indicators to using desk-based calculations to address data gaps. The approach verifies the initial project assumptions ex-post, demonstrating the impact of PROSPECT+ to the European Commission. It details the efforts to design and implement an approach to monitor and verify participants' projects progress and PROSPECT+ project performance indicators from the implementation of the energy efficiency measures, through innovative financing schemes - to meet the objectives of their Sustainable Energy and Climate Action Plans (SECAPs) or other relevant plans. Results are shown in **Chapter 3** in terms of i) estimated annual energy savings (MWh/A) and monetary savings from the installation of sustainable energy measures (million EUR), ii) yearly CO<sub>2</sub> reduction (tCO<sub>2</sub>/a), and ii) RES production (MWh/a). **Chapter 4** presents the SECAP measures influenced by the programme, whereas **Chapter 5** discusses how the PROSPECT+ project benefits from the verification approach and its tools, including EUSurvey forms and monitoring tables, highlighting their associated benefits, while also addressing limitations, data gaps and triangulation, concluding with potential improvements in future iterations.

The PROSPECT+ programme continues to play a pivotal role in empowering cities and regions to fulfil their potential as key drivers of the clean energy transition, by having direct and indirect influence on 1120 actions from SECAP or other local plans – based on data gathered from 53 learning groups successfully completing the programme. In total, the programme has engaged 290 participants among public authorities and energy agencies etc., 218 of which have successfully completed the full programme. The findings derived from the project's verification methodology have proven particularly valuable. These have supported the broader objectives of PROSPECT+ in multiple ways – ranging from showcasing innovative clean energy transition initiatives, to enabling consistent and reliable monitoring of SECAP measures, and other locally-led sustainable energy projects. Looking ahead, several improvement opportunities have been identified for the PROSPECT+ capacity-building programme.

## 2 The Capacity Building Programme and its key elements

The designed Capacity Building Programme (CBP) aims to address the question: “How can local and regional authorities learn from each other?”. To do so, the programme currently implements a peer-to-peer learning approach, where participants are organised into groups with one mentor, one or more mentee(s) and a facilitator.



- The **mentor** has experience with financing sustainable energy and climate actions through an innovative scheme and is willing to share insights,
- The **mentee** from local and regional authorities (LRA) enrolls in the CBP to learn from an experienced or expert peer and delve into how they could apply the knowledge gained in their own context, and
- The **facilitator** supports the mentor in planning activities and following-up with mentees, ensuring that all groups follow the CBP structure, and that all materials are effectively utilised and, when relevant, completed within the learning cycle, ensuring consistency and constant high quality of the programme across the different groups.

Specifically, participants can be matched at the EU groups, having mentees and mentors from different countries working together on one specific theme, or local groups, in which the mentees and the mentor are in the same country (or region) and/ or speak the same language and have common backgrounds and plans. Mentors in the PROSPECT+ CBP are energy agencies or other expertise organisations having in-depth knowledge and experience on one or more of the following five thematic learning modules: **Public Buildings, Private Buildings, Transport, Public Lighting, and Cross Sectoral** (a combination of two or more of the previously mentioned modules).

The table on the left illustrates the different steps of the PROSPECT+ CBP, which unfolds in **four learning cycles** (LC) (each of 4 – 8 months duration). In each LC, participants can follow up to six Steps, in which both online and physical meetings take place. These are described as follows: at least **3 online meetings** are envisioned (Steps 1, 2, and 4), **1 physical meeting** of 2 days (Step 3). As a bonus step, 30 mentees are selected and invited for a **bi-annual Masterclass**, which is an in-person workshop in Brussels for the most advanced mentees.

Last, but not least, each learning group works on a common online document, the **Action Plan**, which includes detailed explanations of all Steps, additional resources, tools and guidelines to complete their learning journey. Data provided by mentees’ groups in their respective Action Plans is the foundation of the figures presented in Chapter 3, substantiated with information from the verification process and triangulated with other literature sources. A more detailed overview of the PROSPECT+ CBP methodology is available in the PROSPECT+ published report “Report on experiences and showcases of successfully implemented groups” led by IEECP.

### 3 Methodology

The verification of mentees’ progress with their sustainable energy measures aims at measuring the actual effect of the CBP in terms of the following Key Performance Indicators (KPIs):

- Final energy savings triggered by the project in GWh/year
- Renewable energy generation triggered by the project (in GWh/year)
- Reduction of greenhouse gases (GHG) emissions (in tCO<sub>2</sub>-eq/year)
- Investments in sustainable energy (energy efficiency and renewable energy- RES) triggered by the project (cumulative, in million Euro).

The overall verification methodology can be encapsulated within the following question: *Which impacts have been brought about by the PROSPECT+ capacity-building activities targeting participants to develop and implement energy efficiency measures in various thematic areas?* To verify this and the above KPIs, the methodology includes the following elements:



Desk study of project materials: all relevant project documents (e.g. Action Plan), including project descriptions, reports, publications, etc. and other information will be provided to the evaluator.



An **electronic survey (EUSurvey)** for participants: the collected information is used to verify the initial targets set forth in the proposal phase of the project and to illustrate the PROSPECT+ project performance indicators to the European Commission, as well as how future programmes can better define their anticipated project impacts, using literature and market-based assumptions.



Establishment of an **Excel dataset** on energy efficiency measures spanning all LCs. The latter allows for the impacts to be regularly monitored based on the project performance indicators.

#### The PROSPECT+ verification process step-by-step

The methodology is designed for standardised tracking of participants’ individual and cumulative projects progress after each LC. From LC1 to LC3, mentees were asked to report any updates twice (every 6 months) after the end of their LC, plus a third time in January 2025, before the project end. For LC 4 mentees, the verification round occurred only once due to the approaching end of the project in February 2025. Figure 1 provides a snapshot of the project activities timeline, including the verification rounds at the end of each LC (indicated by the yellow icon resembling a checklist). More details are given below (point 4. *Start the verification round*).

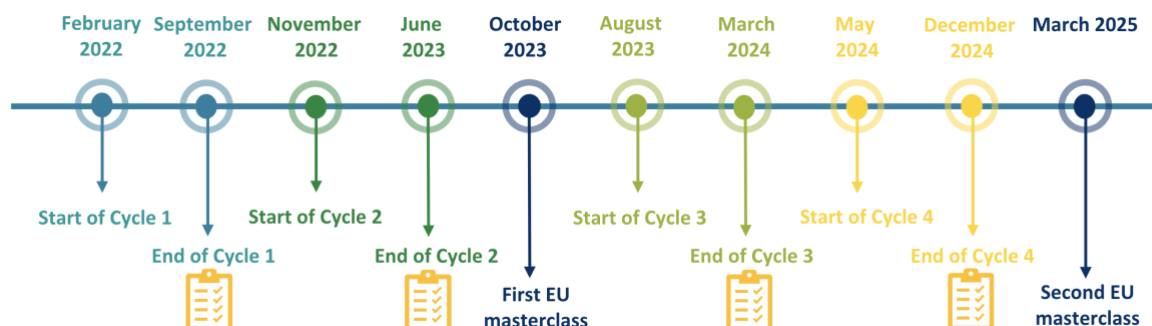


Figure 1. Verification process timeline across the PROSPECT+ project duration.

The breakdown of the verification process is sixfold. Figure 2 provides an overview of all the steps, followed by a detailed explanation of each step, with examples and templates as well as measurement mechanisms employed during PROSPECT+, ultimately to verify the impacts of participants’ sustainable energy measures or policies during the project duration. Based on the data collected from mentees and/or calculated along the six steps, the PROSPECT+ achieved results are compared to the initial targets.



**Figure 2. Verification process implemented in PROSPECT+.**

Below, each of the six steps is explained.

1

**Define the project Key Performance Indicators (KPIs).** All indicators developed in the initial phase of the project are collected and included in an Excel worksheet. These figures will be used to evaluate the impacts at the project end in comparison to its initially foreseen ambition.

**Table 1. Overview of key entries in the verification Excel worksheet.**

Mentees group	Innovative financing scheme	Estimated annual energy savings (MWh) and (million EUR)	Estimated yearly CO2 reduction (tCO2/a)	Estimated RES production (MWh/a) *	Project start date	Project end date	Total cost of measures (EUR)	Implemented measures
-	-	-	-	-	-	-	-	-

\* Both for annual energy savings and estimated RES production, mentees are asked to provide figures in megawatt-hour (MWh), which will be converted into gigawatt-hour (GWh) for the final aggregated sum of all mentees’ projects’ impact.

2

**Design the data collection inventory.** The Excel workbook has been used for the purpose of collecting, reviewing, monitoring and analysing information at the individual and overall project level, also through own measurements or calculations.

While the data in Table 1 illustrates the structure for collecting data forming part of the inventory of mentees’ sustainable energy projects, the inventory was designed using the Excel workbook. Excel serves as a useful tool to create an organized inventory of mentees’ projects, facilitating the collection, categorization, and analysis of each project information. It also allowed for a structured format to easily review missing or pending data such as project titles, energy as well as investment figures, and expected start/end dates. This systematic approach facilitated better tracking and comparison across sustainable energy projects across different LCs.

3

**Prepare and disseminate verification tools.** The verification follows a tailored approach, where each facilitator follows up with their group(s) directly. This approach was used based on the fact that tailored emails can significantly increase the chance of receiving a response from the mentee.

In this step, internal mentors/facilitators received a series of instructions and the template emails to send the EU Survey link to their mentees, which would be applicable to all verification rounds, albeit changes were made to

the templates. The latter were based on varying deadlines to submit mentees’ responses each time as well as the planning of PROSPECT+ activities (e.g. Masterclass).

Below a detailed description of the verification tools:

- The **key tool** used for the verification process is **EUSurvey** (<https://ec.europa.eu/eusurvey/home/welcome>). The online survey management platform is developed by the European Commission, and it was used within PROSPECT+ to create, distribute, and manage the survey form for the verification of mentees project progress. The survey was published for the first time in June 2023, as “Verification of mentees progress with EEMs”, EEMs being energy efficiency measures, and it is available **in English** in Annex I - EUSurvey form ‘Verification of mentees achieved impacts’. The *EUSurvey* tool was selected compared to other survey platforms as it offers support for multiple languages, which is notably supportive for conducting surveys across different Member States as in the case of PROSPECT+, where **local mentoring groups** are (being) implemented in Croatian, Czech, French, Italian, and Spanish. Further, *EUSurvey* is freely accessible to anyone, including public administrations, businesses, and individual citizens, making it a cost-effective solution for creating and managing surveys. Figure 3 shows an example from the *EUSurvey* form set of questions, already including the disaggregation of responses per LC, in numbers and percentages, with LC2 recording the highest response rate (40%).

In which PROSPECT+ Learning Cycle (LC) did you participate?

		Answers	Ratio
LC1, Feb-Sept 22		13	32.50 %
LC2, Nov22-June23		16	40.00 %
LC3, Sept23-March24		10	25.00 %
LC4, May-Dec24		1	2.50 %

**Figure 3. Exemplary question from the PROSPECT+ *EUSurvey* verification form.**

- **Excel monitoring table.** This simple Excel table was used to keep track of which mentees had received the email, the date it was initially sent, and whether follow-up communication was necessary, the mentees' response rate, as well as any relevant comments from mentors and/or facilitators. For example, mentors could signal that a mentee had left the previous job position, and the survey was no longer applicable. The monitoring table provided a centralised way to manage the process, through a comprehensive view of all survey responses, making it easier to identify patterns or issues quickly, such as decreasing response rates.
- **Email templates,** which facilitators could tailor to their individual mentee(s) and/or group(s). Direct email communication between mentors/facilitators and their respective learning groups and mentees was used with PROSPECT+ participants to maximise the response rate to the *EUSurvey*. This methods has several benefits: i) personalising elements (e.g., mentoring group, mentees’ project title) are more engaging than a generic email, ii) tailored emails can decrease the chance of being overlooked or deleted alongside other mass-emails, and iii) they can encourage mentees to respond - even if their project has not advanced or is yet to be implemented - as they convey professionalism and a particular interest by mentors in learning about the mentee’s individual progress.

# 4

**Start the verification round.** For mentees participating in LC1 to LC3, *ex-post* verification of their projects' progress occurred twice in the year right after mentees have completed their LC. One more verification round run from between January and February 2025. For LC4 mentees, the schedule foresaw one round only, before the end of the project in March 2025. Desk research and literature-based calculations, as outlined below in greater detail.

The timeline of the verification rounds is specified below:

- LC1 first round of data collection: from last week June 2023 to August 2023
- LC1 second round of data collection: from Dec 2023 to Jan 2024
- LC2 first round of data collection: from Dec 2023 to Jan 2024
- LC2 second round of data collection: from June 2024 to July 2024
- LC3 first round of data collection: from June 2024 to July 2024
- LC3 second round of data collection: from Dec 2024 to Jan 2025
- LC4 first round of data collection: from Dec 2024 to Jan 2025.
- 

# 5

**Fill-in the inventory of achieved impacts from sustainable energy measures.** For each entry in Table 1, the data sources utilised are: 1) initial data filled-in by mentees in their Action Plan (during the LC), 2) updated data after the first verification round, and 3) updated data after the second verification round.

Data has been recorded in the Excel worksheet for the entire verification process duration, i.e. June 2023 to February 2025. LC4 ended recently and most municipalities/cities that took part in it did not have adequate time to start developing their projects – considering this, the impact of their projects was estimated based on their Action Plans and triangulated with secondary sources/literature as detailed in step 6 below.

# 6

**Use literature and desk-based calculations to fill-in data gaps.** Due to the nature of project-based funding such as Horizon 2020 and LIFE programmes, not all deliverables can be evaluated and verified during the project duration. This is the case for LC4, ending approximately two months before the project ends, for which a second verification round is excluded.

The potential sources that are used to calculate and triangulate the results from the EUSurvey verification process are presented below, for all KPIs as in Step 1.

## Calculated annual energy savings (GWh/a)

According to the latest Joint Research Center (JRC) report on Covenant of Mayors (CoM) energy figures<sup>1</sup>, the estimated energy savings – declared by 911 signatories reporting a Baseline Emission Inventory (BEI) by 2030 – account for 3.8 MWh/year per capita. This figure will be multiplied by the average number of inhabitants per

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1 Covenant of Mayors 2022 Energy figures (2023). Available at <https://publications.jrc.ec.europa.eu/repository/handle/JRC132632>

unique<sup>2</sup> LRAs participating in the CBP by the end of the PROSPECT+ project, obtaining the final annual energy savings to be compared with initial assumptions. Other resources and tools could be employed to triangulate the final cumulative calculations at the project end. For instance, the indicator for energy savings could be guided by the learnings from other EU-funded projects, such as EDI-NET<sup>3</sup>, as well as the study carried out in the Smart Readiness Indicator for Buildings.<sup>4</sup> Additionally, the indicators can be verified using the De-risking Energy Efficiency Platform.<sup>5</sup> In particular, the platform provides a wide array of data for past energy efficiency projects in public buildings, one of PROSPECT+ thematic areas, as explained in Chapter 1. Notably, in some cases e.g. learning groups focusing on revolving funds as an innovative financing scheme, the annual energy savings and/or cost savings resulting from implemented energy efficiency measures have the potential to generate higher impacts as cost savings are returned directly to the (revolving) fund, thus ensuring leverage of the fund and boosting further investments in a clean energy transition.

### Calculated yearly CO2 reduction (tCO2/a)

In terms of GHG emissions reduction, data from the verification of mentees achieved impacts can be substantiated through different sources. For instance, the JRC 2022 assessment report<sup>6</sup> can be used as a reference point, which analysed the 2030 commitments of 412 action plans from EU-27 signatories having a BEI and at least one Monitoring emission Investor (MEI). Signatories are predicted to achieve an average reduction of 1.6 tonnes-CO2 per capita. Another method consists of utilising the per capita CO2 reduction based on the total emissions in BEI – per each country, in combination with the information submitted by mentees in their respective Action Plans. Thus, considering once again the total number of unique LRAs that will be engaged by the project end in February 2025, and the average number of inhabitants per city and/or region, the GHG emission reduction triggered at the end of PROSPECT+ can be calculated.

### Calculated energy investments costs (M€)

The total energy investment costs are calculated considering the JRC 6-year assessment report<sup>7</sup>, which estimates the total energy costs for 3,421 signatories in Sustainable Energy Action Plans (SEAPs); these amount to 108,701 million Euros, where the average cost per SEAP was calculated to be approximately 32 million Euros.

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2 Unique is a term in the project referred to one sole organization represented by one or more mentees. Since multiple mentees from the same organisation may participate in learning groups with a different focus/thematic area, our impacts calculations will avoid double counting of e.g. energy savings by considering solely unique organisations and not each mentee.

3 EDI-NET – The Energy Data Innovation Network; using smart meter data, campaigns and networking to increase the capacity of public authorities to implement sustainable energy policy. Available at <https://cordis.europa.eu/project/id/695916/reporting>

4 Smart Readiness Indicator (SRI) for buildings – BUILD UP (2023). Available at <https://build-up.ec.europa.eu/en/resources-and-tools/links/smart-readiness-indicator-sri-buildings>

5 De-risking Energy Efficiency Platform (DEEP) (2024). Available at <https://deep.ec.europa.eu/>

6 Covenant of Mayors: 2022 assessment (2022). Available at <https://publications.jrc.ec.europa.eu/repository/handle/JRC130957>

7 The Covenant of Mayors in Figures and Performance Indicators: 6-Year Assessment (2015). Available at <https://publications.jrc.ec.europa.eu/repository/handle/JRC92694>

## Calculated RES production and investment (GWh/y)

For the cost of investing in RES, the IRENA assessment from 2019<sup>8</sup> can be taken as a reference. It approximates that the cost of installing renewables (average between solar and wind power) is 1 million EUR for 1 MW of installed capacity. Figures from this report will be considered along with the RES production provided by mentees in their Action Plans during the LC or their updated figures via the EUSurvey form. Alternatively, information from the JRC 6—year assessment can be utilised in our verification of achieved impacts, by considering the total estimated local energy production reported by JRC, which accounts for approximately 132,746 GWh/year, resulting in 38.8 GWh/year per SEAP – and considering the final number unique LRAs engaged in the CBP and assumed to have a SEAP, SECAP or relevant local action plan.

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8 Renewable Power Generation costs in 2019 (2019). Available at [https://www.irena.org/-/media/Files/IRENA/Agency/Publication/2020/Jun/IRENA\\_Power\\_Generation\\_Costs\\_2019.pdf](https://www.irena.org/-/media/Files/IRENA/Agency/Publication/2020/Jun/IRENA_Power_Generation_Costs_2019.pdf)

## 4 Inventory of energy efficiency measures

In PROSPECT+, the entire knowledge exchange programme was implemented with the objective of removing barriers to implementing sustainable energy projects with innovative financing instruments. As mentioned previously in this report, the PROSPECT+ learning programme was implemented in **4 LCs**, with each LC lasting up to **8 months**. A total number of **218 public authorities** (165 mentees, 19 external mentors plus 34 internal mentors), organised into **53 groups** and representing **27 countries**, joined the PROSPECT+ capacity building programme and successfully completed it. Considering dropouts as well, the total number of public authorities that had planned to join the PROSPECT+ programme is 290 (with 55 groups that started the programme however did not complete it). Out of the 53 learning groups created, most of them were study visits, compared to other learning methods proposed by the project, i.e. local mentoring and peer-mentoring:



The ultimate result of those projects are increased energy savings and investments in energy efficiency measures as well as higher renewable energy production to reduce CO2 emission, based on the learning requirements as well as on the mentees’ necessities and/or priorities, as illustrated in Figure 4.




Figure 4. Word Cloud overview of mentee's project descriptions in their Action Plans (topic, solutions and/or target groups)

The section below (from Table 2 to Table 6) shows the inventory of all mentees’ projects and measures, for a total of 53 groups participating and successfully finishing the programme. The groups are divided by the respective PROSPECT+ thematic area as shown in Figure 5 below. Additionally, rows highlighted in **light green** indicate those mentees who completed their respective LC with a more advanced project phase, compared to the initial Action Plan phase – showcasing the impact of PROSPECT+ on LRAs capacity building enhancement.



Figure 5. PROSPECT+ five thematic areas

**Table 2. Inventory of PROSPECT+ energy efficiency measures: Public buildings (PuB) learning groups.**


#	 Learning Cycle	City/Region, Country	Energy efficiency measure and/or Project title	Start project date	Phase in the Action Plan (during the LC)	Phase at PROSPECT+ end / estimated completion date
1	C1_PuB1	Iasi, Romania	Energy consolidation and rehabilitation of "Grigore Ghica Vodă" Post-secondary Sanitary School	2024	Development	N/A
2	As above	Iasi, Romania	Moderate energy renovation multifamily residential buildings	2024	Development	N/A
3	As above	Mostar, Bosnia & Herzegovina	Installation of photovoltaic panels on the roofs of public buildings	2022	Development	Ongoing / 2027
4	C1_PuB2	Istocno Novo Sarajevo, Bosnia & Herzegovina	Reconstruction of thermal energy production plant	N/A	N/A	N/A
5	As above	Alba Iulia, Romania	Energy efficiency solutions through renewable sources for 6 public buildings of Alba Iulia Municipality	N/A	Development	Est. completion in 24 months
6	As above	Caldas da Rainha, Portugal	Sustainable Energy Savings in municipal buildings supporting Social Housing Energy Needs	Apr-23	N/A	Completed / Dec-24
7	C2_PuB1	Warsaw, Poland	Warsaw Renovation Wave	Not yet determined	Development	Ongoing / 2030
8	As above	Vinogradovca, Moldova	Creation of an EPC mechanism for the implementation of the EE and RES measures in public buildings	Jun-23	Conceptualization phase	Ongoing
9	As above	Benedikt, Slovenia	Upgrading of lighting in public areas and Upgrading of lighting in public sport facility	2021	Monitoring	Completed / 2021
10	C2_PuB2	Lanchkkhuti, Georgia	Energy efficiency of the kindergarten and installation green roofs of public buildings in Guria region (West Georgia)	N/A	Planning, Development	N/A
11	As above	Talmaz, Moldova	Increasing the energy efficiency of public institutions (house of culture)	N/A	Planning	N/A

12	As above	Grabow, Poland	Improving the condition of the natural environment by raising social awareness and taking actions to improve air quality	Sep-23	Development	Completed / Dec-24
13	C2_PuB3	Zlatibor, Serbia	Setting up a photovoltaic solar power panels on indoor swimming pool in Uzice	N/A	Project finishes with calculations related to energy consumption and savings (Planning)	N/A
14	As above	Telita, Moldova	Ensuring a resilient future for the next generations in the v. Telita, Republic of Moldova	2023	Planning	Ongoing / 2025
15	As above	Tavnik, Serbia	IMPROVING THE ENERGY EFFICIENCY OF THE TRAVNIK NATIVE MUSEUM BUILDING	N/A	Developed, seeking funding	N/A
16	As above	Murcia, Spain	IMPROVEMENT OF THE PUBLIC LIGHTING NETWORK	2024	Planning, Development	N/A
17	C2_PuB5	Plovdiv, Bulgaria	Renovation of public and private buildings in Plovdiv Region through the ELENA facility of EIB	Summer 2023	Development	Ongoing / summer 2026
18	C3_PuB1	Skopje, North Macedonia	Installation of photovoltaic systems on municipal buildings	2024	Development	N/A
19	As above	Kocaeli, Turkey	Water's Second Mission: Reclaimed Water	2023	Development	N/A
20	As above	Amfipolis, Greece	Energy upgrading of buildings of the municipality of Amfipolis	2023	Development	N/A
21	As above	Khmelnyskiy, Ukraine	Complex thermomodernisation of the building of lyceum 18 (senior school) using ESCO-model	2024	Development	2034
22	As above	Koprivnica, Croatia	Financing solar PV installation on building financed through public-private partnership	2021	Development	Ongoing / 2025
23	As above	Guria region, Georgia	Energy efficiency of the kindergartens and installation green roofs and solar panels on the public buildings in Guria region (West Georgia)	N/A	N/A	Planning
24	C3_PuB2	West-Estonian archipelago, Estonia	Building renovation and optimization of heating systems	Dec-24	Jan-27	Development

25	As above	Constanta, Romania	Increasing the energy efficiency of the Mihai Eminescu National College Constanta building	2023	2026	Development
26	As above	Serres, Greece	Energy Upgrade, Automation and Management of the Public Area Lighting Network (Street Lighting) of the Municipality of Serres"	September 2023	N/A	Implementation
27	As above	Milano, Italy	Energy efficiency of the dormitory 'Casa Jannacci' - Climate Plan Action 3.2.1	2025	2028	Implementation
28	As above	Tirana, Albania	"Capacity building and training for the application of EPCs for renovation of public buildings"	2024	N/A	Planning and negotiation
29	As above	Edremit, Turkey	Edremit Municipality Rooftop Solar Power Plant	2024	N/A	Development
30	As above	Razkrižje, Slovenia	Energy renovation of The House of Culture (Šafarsko 42C)	March 2021	N/A	Development
31	C3_PuB3	Bratislava, Slovakia	Retrofits for selected Bratislava buildings	2024	N/A	Development
32	C4_PuB1	Las Palmas de Gran Canaria Spain	Foro Guinguada refurbishment	Jun/25	Oct/25	Development
33	As above	Samsun Turkey	Natural Stone Element Product Facility	N/A	N/A	Development
34	C4_PuB2	León Spain	Collective self-consumption of solar energy in the municipality of León	January 2025	February 2026	Development
35	As above	Leskovac Serbia	Cultural Center of the South Serbia "Villa Teokarević" with a botanical garden	2024	N/A	Preparations are underway for designation as an immovable cultural asset
36	As above	Poti Georgia	Equipping the swimming pool with solar panels	2025	2026	Development
37	As above	Truşeni Moldova	Refurbishment of the Kindergarten nr. 2	Jun/25	Aug/25	Development
38	As above	León Spain	Collective self-consumption of solar energy in the municipality of León	Jan/25	Feb/26	Development
39	As above	Leskovac Serbia	Cultural Center of the South Serbia "Villa Teokarević" with a botanical garden	2024	N/A	Preparations are underway for designation as an immovable cultural asset


40	As above	Poti Georgia	Equipping the swimming pool with solar panels	2025	2026	Development
41	As above	Truşeni Moldova	Refurbishment of the Kindergarten nr. 2	Jun/25	Aug/25	Development
42	C4_Pub3	Mostar Bosnia & Herzegovina	Insulation of collective housing buildings	2025	2030	Partnerships development
43	As above	Vukovar Croatia	Installation of solar collectors in public educational institutions	Jun/25	Dec/25	Co-funding calls identification, stakeholder engagement
44	As above	Pale Bosnia & Herzegovina	Reconstruction of public lighting in the Pale municipality	2024	2040	Implementation (2025-2040)
45	C4_Pub3	Split Croatia	Installation of RES energy systems in schools and health centers of the Split-Dalmatia County - more precisely photovoltaic power plant systems	2023	Next few years	Funding identification, stakeholder engagement
46	As above	Doboj Bosnia & Herzegovina	Energy renovation of the Public Institution "Medical School" Doboj	2025	2026	Development
47	As above	Priboj Serbia	Production of wood chips for the needs of the district heating system in Priboj	Dec/24	Aug/25	Funding identification, stakeholder engagement

**Table 3. Inventory of PROSPECT+ energy efficiency measures: Private buildings (PrB) learning groups**

#	 Learning Cycle	City/Region, Country	Energy efficiency measure and/or Project title	Start implementation date	Phase in the Action Plan (during the LC)	Phase at PROSPECT+ end / estimated completion date
1	C1_PuB-PrB1	France / UK	Private building tertiary decree	May/23	Development and implementation	Ongoing / Apr-26
2	C3_PrB1	Autonomous Province of Trento, Italy	"Your green condominium" / Renovation of buildings and RES production	2024	2028	Preliminary stage and stakeholder engagement


3	As above	City of Mechelen, Belgium	Condominiums renovation: getting the financial puzzle right/Renovation of the building envelope and technical installations for heating and hot water	N/A	N/A	Planning
4	C4_Prb2	Budapest Hungary	One-Stop Shop for Multifamily houses In Józsefváros	Jan/25	N/A	Consideration of barriers, legal requirements and financing capacity
5	As above	Maia Portugal	Maia Energy Poverty Action Program (MEPAP)	2026	2026	Consideration of barriers, legal requirements and financing capacity
6	As above	Mavrodendri, Western Macedonia, Greece	“Energy Poverty – Identifying and tackling the energy needs of Mavrodendri” – One stop shop (OSS)	Oct/22	Oct/23	Replication
7	C4_Prb3	Ialoveni Moldova	Construction of a 1MW photovoltaic park in Ialoveni and full electrification of public transportation services	2024	2026	Development
8	C4_Prb1	Valencia Spain	Financial assistance to homeowners	2019	N/A	Implementation (form and inform residential building communities on financial mechanisms)
9	As above	Palma, Spain	ARV Climate Circular Positive Communities	Sep/22	Dec/26	Development

**Table 4. Inventory of PROSPECT+ energy efficiency measures: Public Lighting (PuL) learning groups.**

#	 Learning Cycle	City/Region, Country	Energy efficiency measure and/or Project title	Start project date	Phase in the Action Plan	Phase at PROSPECT+ end / estimated completion date
1	C1_PuL1	San Lucido, Italy	Public Lighting System with LED Technology in San Lucido	Feb/17	4 actions completed. Final action in 2022	Completed / Dec-22
2	As above	Egaleo, Greece	Energy upgrade of municipal street lighting of the Municipality of Egaleo	Jan/23	Preparation documentation	Completed / Dec-24

					for public procurement	
3	C1_PuL2	Pale, Bosnia & Herzegovina	Renovation of Public Lighting in Municipality of Pale	Oct/22	Development	Completed / Oct-23


**Table 5. Inventory of PROSPECT+ energy efficiency measures: Transport (Trans) learning groups.**

#	 Learning Cycle	City/Region, Country	Energy efficiency measure and/or Project title	Start implementation date	Phase in the Action Plan	Phase at PROSPECT+ end / estimated completion date
1	C1_Trans1	Fyli, Greece	Electric bicycles installation (38 items and relevant charging points)	May/22	Development, brainstorming on appropriate installation sites	8 months after signing the contract with the project concessionaire
2	As above	Soria, Spain	Electrification of public vehicles and the public transport (bicyclas and charging points installation)	Month 6	Development	N/A
3	As above	Soria, Spain	Electrification of public vehicles and the public transport (PV installation for public transport electrification)	TBC (month 1)	Planning, Development	TBC (month 12)
4	As above	Cantermir, Moldova	Ecological transport for the Cantemir Eco town	2025	Conceptualization phase	Ongoing / Jul-25
5	C2_Trans1	Nova Gorica, Slovenia	“GO&GO CSMC (crossborder sustainable mobility community action plan)”	2024	Development	N/A
6	As above	Elbasan, Albania	Capacity building to develop a new Sustainable Urban Mobility Plan through smart green energy solutions”	2020	SUMP process development	Action plans for 6 measures are identified
7	C3_Trans1	Priboj, Serbia	Development of ecological and smart transport in the urban area of the municipality of Priboj	Dec/24	Apr/26	Development
8	As above	Užice, Serbia	Development of Sustainable Urban Mobility Plan (SUMP) for Užice City/SUMP will target	Dec/23	Dec/25	Development
9	As above	Iasi, Romania	OptiTrans Iasi: Optimization of Public Transport Management for Enhanced Mobility and Sustainability	Dec/24	Dec/25	Development

10	As above	Alba Iulia, Romania	Development of new Sustainable Urban Logistics Plan (SUMP) for Alba Iulia Municipality	Sep/24	2025	Development
11	C4_Trans1	Villarrobledo, Spain	Proposal development project for hydrogen generation for self-consumption	Jan/25	Jan/28	Investigation of technical opportunities, regulatory compliance (sensor and management system)
12	As above	Avila, Spain	Implementation of a network of social electric vehicles in municipalities of the Provincial Council of Ávila	Jan/25	Jan/27	Planning
13	As above	Ontinyent, Spain	Car sharing in industrial area	N/A	N/A	Consideration of awareness campaigns
14	As above	Villena, Spain	Sustainable, safe and connected Villena	2019	2027	Evaluation of legal conditions, regulations, implementation tools
15	C4_Trans2	Cádiz, Spain	Comprehensive Action Plan for the Recovery of Public Space (AIRE Plan)	2024	2027	Exploration of other funding avenues for phase 3 of project implementation, incl. regional, national or European funds
16	As above	Leon, Spain	Transition towards clean last mile logistics in the municipality of León	Jan/25	Jun/25	Consultations City Council - merchants' associations
17	As above	Zaragoza, Spain	Electric bike sharing system	2025	2035	Financial planning (reserve funds for 10 years of operation)
18	As above	Cádiz, Spain	Plan to Promote Electric Vehicle Mobility (MOVEPCádiz) and Plan to Support Electric Vehicle Recharging (PARVEPC)	2023	N/A	Better understanding of technical requirements for financial aid
19	As above	Logroño, Spain	Decarbonizing passenger and freight mobility in urban areas	2022	2026	Consideration of stakeholders participation and data acquisition to evaluate potential pathways

20	As above	Cádiz, Spain	Blockhouse Menéndez Pelayo – María Auxiliadora	N/A	2027	Consideration of financing options and skilled personnel availability
21	C4_Trans3	Komotini, Greece	Installation of EV Charging Stations in public spaces in Komotini Municipality	N/A	N/A	Consideration of community engagement and financial schemes

**Table 6. Inventory of PROSPECT+ energy efficiency measures: Cross sectoral (Cross) learning groups.**

#	 Learning Cycle	City/Region, Country	Energy efficiency measure and/or Project title	Start project date	Phase in the Action Plan	Phase at PROSPECT+ end / estimated completion date
1	C1_Cross1	Lisbon, Portugal	Energy Community in Telheiras neighbourhood	Nov-21	Development	Completed / Mar-23
2	As above	Matosinhos, Portugal	Implementation of energy communities in Social Housing in Matosinhos	Mar-23	Development	Ongoing / Dec-25
3	As above	Debrecen, Hungary	Assistance to municipalities and companies to implement their own community energy projects	Sep-22	Development	Completed / Sep-24
4	C1_Cross2	Farkadona, Greece	Municipal Energy Community of Farkadona	Sep-23	Planning, submission	Completed / Mar-24
5	C2_Cross1	Ghent, Belgium	Internal revolving energy fund	Not set yet	Development	Development
6	C2_Cross5_Local CZ group	South Bohemia, Czech Republic	Smart Accelerator + I in the South Bohemia Region	01-Jan-23	Development	Ongoing / Dec-26
7	As above	České Budějovice, Czech Republic	Installation of PV power plants at selected buildings owned by the city of ČB	2023	2024	Completed / 2024
8	As above	Chodov, Czech Republic	Chodov Energy Community	2023	Development	Ongoing / 2033

9	C2_Cross2	Le Havre Seine Métropole, France	Implementation of solar installation of public buildings	2023	Development	Ongoing / 2027
10	As above	Fyli, Greece	Disengagement of the Municipality from state subsidies dependence	revised completion due to lack of financial tools	Planning	Planning
11	As above	Vinogradovca, Moldova	Creation of an effective financial mechanism for the financing of the EE and RES measures (installation of solar collectors for the preparation of hot water (for example: 2 flat solar collectors with a storage tank or 120-30 vacuum tubes collector system) and small solar stations (3-5 kW) to compensate for the consumed electricity for private households)	Jun-23	Conceptualization phase	Ongoing
12	C2_Cross3	Vila Nova de Gaia, Portugal	Renewable Energy Community – Afurada Living Lab	Mar-23	Development	Completed / Apr-24
13	As above	Vila Nova de Gaia, Portugal	Energy Communities	N/A	Development	N/A
14	As above	Schaerbeek, Belgium	Encourage and facilitate the development of energy communities in the municipality of Schaerbeek	N/A	Exploration	N/A
15	As above	Manisa Province, Turkey	Increasing Green Energy Footprint for Manisa City	N/A	Development	N/A
16	As above	Krakow, Poland	Energy community consulting program	TBD	Consultation with stakeholders on 4 models of REC	TBD
17	As above	Farkadona, Greece	Municipal Energy Community	Jun-23	Development	Ongoing / Jun-27
18	As above	Farkadona, Greece	Public Buildings Energy Efficiency Upgrading Project	Jun-23	Development and implementation	Ongoing / Jun-25
19	C2_Cross4	Zlatibor, Serbia	Building capacities for sustainable energy transition of Zlatibor Region	Not yet set	No specific project/investment in mind when participating	N/A

20	C3_Cross1	Antwerp, Belgium	Implementation of Actions Masterplan Energy transition “De Lisse Bergen	2023	Exploration	Exploration
21	C3_Cross2	Municipality of Igoumenitsa, Greece	TARGET project	2023	N/A	Development
22	As above	Bayrampaşa Municipality, Turkey	Solar Energy Panel Installation and Energy Saving in Gyms	2023	2025	Development
23	As above	Sumy City, Ukraine	Increasing energy efficiency with component of alternative energy buildings of "Central city clinic hospital" Sumy City Council	2023	2025	Development
24	As above	Komotini, Greece	Energy upgrade of the 1st General Lyceum of Komotini and the 2nd Vocational School	2023	2024	Implementation
25	As above	Komotini, Greece	Energy upgrade of the municipal swimming pool	2023	2026	Development
26	C3_Cross3	Etterbeek, Belgium	Municipality of Etterbeek – Carbon budget action plan (Low-carbon plan)	2023	2030	Preliminary
27	As above	Mostar, Bosnia and Herzegovina	Establishment of the first community of renewable energy in Mostar	2023	2024	Development
28	C3_Cross4	Waterford, Ireland	Renovation of public and private buildings in Waterford	2023	N/A	Development
29	C3_Cross5	Tricesimo, Italy	Set up of a territorial renewable energy community	Jul/24	N/A	Exploration of legal model and financing options, stakeholder engagement
30	As above	Pradamano, Italy	Set-up of a renewable energy community (of and by citizens)	2024	N/A	Exploration of legal model and financing options, stakeholder engagement
31	As above	Pordenone, Italy	Set-up of a renewable energy community in the Centro Servizi consortile - ZI di Maniago	2024	2024	Exploration of legal model and financing options, stakeholder engagement

32	C3_Cross6	Union of Municipalities of the Salentine Greece, Italy	Implementation of the SECAP actions	2024	N/A	Exploration of legal model and financing options, stakeholder engagement
33	As above	Terruggia, Italy	Integrated development of the Municipality of Terruggia and constitution of a renewable energy community	2024	N/A	Exploration of legal model and financing options, stakeholder engagement
34	As above	Massa Marittima, Italy	Set-up of a renewable energy community	2023	2024	Exploration of legal model and financing options, stakeholder engagement
35	As above	Autonomous Province of Trento, Italy	Set-up of a renewable energy community	2022	2026	Exploration of legal model and financing options, stakeholder engagement
36	C3_Cross7	Meath, Ireland	Delivering climate action to the school sector in Ireland	2023	2024	Development
37	As above	Lulea, Sweden	Phase out fossil district heating in Lulea	2022	N/A	Planning
38	As above	Kuressaare, Estonia	Solar park 2023	2022	N/A	Development
39	As above	Magnesia Province, Turkey	AgroPark Manisa	2022	N/A	Development
40	As above	Debrecen, Hungary	Building a biogas plant in Újszentmargita	2022	N/A	Development
41	C3_Cross8	Grenoble, France	Setting up a “memory of avoidances”-	2024	N/A	Identification of calls opening for funding
42	As above	Montreuil, France	Understanding and deploying intracting in the ALEC MVE territory	2024	N/A	Identification of funding options
43	As above	Lyon, France	Develop and disseminate the intracting approach	2024	N/A	Preliminary stage
44	As above	Mairie de Rive-de-Gier, France	Development of an energy efficiency and sufficiency plan	2024	N/A	Development of pluriannual plan
45	As above	Never, France	Intracting equity capital: an internal tool for financing energy efficiency and the ecological transition	2024	N/A	Identification of funding options

46	C4_Cross1	Marseille, France	OTTER LIFE	Nov/24	Nov/26	Development
47	As above	Brussels, Belgium	Financial instrument to support the renovations of public building (local and regional authorities) in the Brussels-Capital Region	January 2024 for the advisory phase (second version of the project)	End 2025 for the advisory phase, 2026 and following for the project implementation	Development
48	C4_Cross2	Borovany / Czech Republic	ENERKOM RŮŽE	Oct/24	Dec/25	Implementation, evaluation of financing options
49	As above	Jílové u Prahy Czech Republic	Energy Community for the Jílové Region	Oct/24	Dec/25	Supply - demand and storage capacity evaluation
50	As above	Bítov Czech Republic	Local Energy Concept (LEC), energy savings in buildings, energy management and community energy	2023	2027	Preparing grant application for LEC and further implementation
51	As above	Česká Kamenice Czech Republic	Use of renewable energy sources - installation of photovoltaic panels	Aug/25	ct-25	Advancing consultations with National Heritage Institute and photovoltaic suppliers (market instability)
52	As above	Hradec Králové Czech Republic	HK Energy Community	Jan/25	Oct/25	Determination of (economic) form, roles, relationships and obligations
53	As above	Český sever, Czech Republic	Community energy of the Šluknov Spur, building PV plants in the villages of Dolní Poustevna, Jiřetín pod Jedlovou, Rybníště, energy savings and sharing.	2024	2026	Construction of PV plants to be completed in 2025
54	C4_Cross3	Bratislava, Slovakia	Increasing energy efficiency and reducing the operational carbon footprint of the building complex of the Pankúchova zone, Petržalka Municipal District	Mar/26	Dec/27	Evaluation of financing forms and options of sharing between multiple owners
55	As above	Dubová, Slovakia	Photovoltaics in the village / Energy Community	May/24	TBD	Further expansion of the project and awareness raising to larger audience

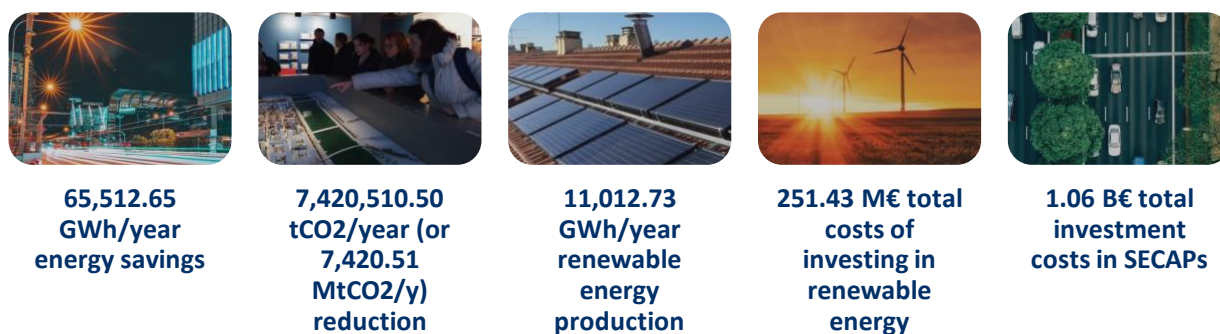
56	As above	Ružomberok, Slovakia	City of Ružomberok, primary schools, contributory organizations of the city	2026	2026	Obtaining the investment approval of the City Council
57	C4_Cross4	Ústí nad Labem, Czech Republic	Usti Region RES Strategy – first phase (PV Installation)	Oct/24	Jun/26	Feasibility phase
58	As above	Kuressaare, Estonia	Community wind turbine	Jun/25	Jun/26	Pre-development
59	As above	Nisporeni, Moldova	Creating an Efficiency Department in Nisporeni City Hall and a One Stop Shop	2025	2031	Development, planning
60	As above	Monaghan, Ireland	Monaghan Goes Green: Energy Master Plans & Community Action	Jul/24	N/A	Implementation and monitoring
61	C4_Cross5	La Carnia, Italy	Construction of a new PV system connected to the distribution grid of Tolmezzo bus station rooftop	Sep/24	N/A	On pause - depending on recent modifications in the national legislation
62	As above	Torino, Italy	Development of an analysis methodology for legal and organizational risks of publicly-initiated CERS	N/A	N/A	Stakeholders consultation and awareness raising
63	As above	Unione Reno Galliera, Italy	Creation of an Energy Community	N/A	N/A	Stakeholders consultation and awareness raising
64	As above	Parma, Italy	Berceto energy Park: creation of an Energy Community	N/A	N/A	Review of feasibility study results in view of lessons learned from other municipalities
65	C4_Cross6	Milan, Italy	Energy Community for Brianza Ovest	Aug/22	Jun/25	On pause - depending on recent modifications in the national legislation
66	As above	Friuli Venezia Giulia Region, Italy	Energy Community for the Friuli Venezia Giulia Region	Oct/24	2025	On pause - depending on recent modifications in the national legislation
67	C4_Cross7	Cimișlia, Moldova	Street lighting in the city of Cimișlia	2021	2026	Development
68	As above	Coimbra, Portugal	Renewable Energy Community - Coimbra Region	2025	2045	Launching tender public procurement for the

						concession of REC in Coimbra Region
69	As above	Athens, Greece	Empowering youth for energy community actions	Jan/25	Jun/26	Implementation
70		Istambul, Turkey	NEUTRALPATH	N/A	N/A	Planning
71	As above	Dublin, Ireland	Decarbonising Zones	N/A	N/A	Development / Engagement
72	As above	Lago, Italy	EFFICIENCY LAGO	Apr/23	Dec/26	Implementation
73	C4_Cross8	Jemeppe-sur-Sambr,e Belgium	Optimal management of municipal buildings	2025	2030	Project start-up. Analysis of prioritization of sites to be renovated
74	As above	Etterbeek, Belgium	"Carbon Budget" in Etterbeek (focus on measure no. 2: "Renovation and energy optimization of municipal buildings")	2023	2030	Implementation
75	C4_Cross9	Ankara, Turkey	Feasibility studies of development of biomass energy plant and supply-chain in Siirt-Tillo, Turkey	2025	2027	Development
76	As above	Kozani, Greece	STARDUST for installation of a new biomass combustion plant	2018	2024	Implementation
77	As above	Strovolos, Cyprus	Manage and Process Prunings	Dec/24	Dec/26	Development
78	As above	Zagreb, Croatia	BioVill, Renew Heat, Wood Key	2016	2019	Completed
79	As above	Bratislava, Slovakia	Bioenergy campus	Sep/24	2027	Development
80	As above	Jílové u Prahy, Czech Republic	Establish an Energy Community	2024	2026	Implementation
81	As above	Ljublian, Slovenia	Renovation of public elderly homes	2024	N/A	Planning
82	C4_Cross10	Lyon France	ELENA (European Local Energy Assistance) by EIB	Sep/25	Sep/28	Audit Consultancy at the end of the project (report)
83	C4_Cross11	Dublin, Ireland	Using of different sources of energy in district heating system	2028	2030	Planning
84	As above	Konotrop, Ukraine	Installation of the biomass cogeneration unit for the Konotop Transport Department in Konotop Urban Territorial Community	Mar/25	Sep/25	Planning, seeking funding sources

85	As above	Galați County, Romania	PELET DREAM -Pilot project-1 stage/5 stages	2024	2025	Implementation
86	As above	Ankara, Turkey	Exploration of pellet and pellet heating potential	N/A	N/A	Preliminary plan
87	As above	Vilnius, Lithuania	K13 Multi-apartment building renovation project	N/A	N/A	Development
88	As above	Bakirkoy, Turkey	Seymen Biogas Powerplant (LFG)	2017	Dec/20	Completed, monitoring
89	As above	Priboj, Serbia	Using of geothermal energy in district heating system	Dec/24	Dec/26	Implementation
90	As above	Nisporeni, Moldova	Small Biomass CHP pilot project	Dec/24	Nov/27	Development, cooperation/networking and knowledge acquisition on contracting and financing

## Verification of PROSPECT+ achieved impacts compared to initial targets

Figure 6 below shows the total average potential impact of PROSPECT+ until February 2025, based on the final count of **unique** participants (without double-counting their multiple participation in different LCs). A total of **152 participants** provided data on their projects on SECAP measures or other plans that progress towards financing. As already mentioned, the numbers below result from the sum of mentees' actual data from implemented/completed projects as of February 2025 across all LCs, plus literature-based calculations for those mentees who have not completed their projects, hence did not provide any estimates of their impacts. The latter may be due to the initial stage of their respective projects or because projects have been put in stand-by and/or did not continue.



**Figure 6. Impacts triggered by PROSPECT+ CBP (calculated plus actual aggregated figures across all 4 LCs).**

According to the PROSPECT+ verification methodology (Chapter 2) each participant was asked to complete the EU survey and/or provide an update via email to their facilitator, stating the progress of their projects and the impact PROSPECT+ has had on them between June 2023 and February 2025. Based on the **actual data collected through the EUSurvey until February 2025**, an average of 27% of mentees per LC have provided updates regarding their projects. Specifically, the response rates per LC are as follows: a notable 46% on LC1, followed by 36% in LC2, a lower 16% in LC3 and 11% in LC4.

Below, an explanation for each impact figure, based on the methodology detailed in Chapter 2 is provided:

- Where no actual data from mentees was provided, the **annual energy savings (GWh/a)** were calculated by multiplying the estimated JRC figure for energy consumption per capita (i.e. 3.8 MWh/year) by the average number of inhabitants per unique LRA participating in the CBP by the end of the PROSPECT+ project. The final annual energy savings were converted into GWh/year, and it is the sum of mentees' actual data (EUSurvey) plus assumptions based on the JRC report. Notably, the energy figure obtained in PROSPECT+ is higher than the one reported in the JRC 'CoM 2023 Energy Figures' report<sup>9</sup>. The difference may be explained by the fact that JRC reports an average of 27,715.5 inhabitants in each CoM signatories. PROSPECT+ considers instead the total number of inhabitants per municipality. Some of them reaching up to half a million, e.g. Lyon (France), or Istanbul (Turkey) with more than 5 million inhabitants. The next PROSPECT+ CBP edition will start in fall 2025 and will work on obtaining more detailed data on the actual population influenced by the energy efficiency-related measures, especially in the case of Renewable Energy Communities, where an even lower percentage is addressed.

<sup>9</sup> [JRC Publications Repository - Covenant of Mayors 2023 Energy figures](#)

- The yearly **CO2 reduction (tCO2/a)** is based on the JRC 2022 assessment report, predicting an average reduction of 1.6 tonnes-CO2 per capita. Where no actual data was available, this figure was also multiplied by the average number of inhabitants per unique LRA participating in the CBP. The final figure consists of a sum of actual data from mentees plus calculated figures based on the JRC report assumptions.
- The **RES production (GWh/y)** is based on the sum of actual data from mentees plus calculated figures based on the 2023 JRC CoM assessment<sup>10</sup>. The report estimates a RES production per capita of 1.17 MWh/year by 2030, considering all sectors, and based on data from 1317 signatories.
- The **total RES investment (M€)** is based on the IRENA assessment from 2019<sup>11</sup>, assuming that the cost of installing renewables (average between solar and wind power) is 1 million EUR for 1MW of installed capacity. Given the calculated RES installed capacity of 251.43 MW, the cost of investing in RES is 241.43 million Euros. The RES installed capacity was calculated by multiplying 11,012.73 (GWh/a RES production as above) \* 8760 (hours) \* 0.2 (conservative capacity factor averaged for wind and solar) \* 1000 (from GW to MW).
- The **energy investments costs (M€)** are derived by summing up the investments costs per SECAP measure or other local action by each mentee, per all LCs. Because the investment figure is significantly higher than the one reported by JRC for 3421 CoM signatories<sup>12</sup>, some examples from mentees' projects are reported, to support the calculations made within PROSPECT+. As a matter of fact, the total investment costs from the 2017 JRC report amounted to 108,701 million Euros, hence a total average cost per SECAP of approximately 32 million Euros per 3421 signatories. This leads to a total average cost of approximately 1.77 M€ per measure, assuming an average of 18 measures per SECAP. On the other hand, based on the direct data collected from PROSPECT+ participants, the actual resulting total investments made in energy efficiency-related measures under SECAPs or other plans result in approximately 1.06 billion Euros. This figure includes those mentees' projects reporting investment costs well above the estimated 1.77 million Euros/SECAP measure, as in the case of setting-up a Renewable Energy Community in Coimbra (Portugal) accounting for 20.8 million Euros, or the approximately 45 million Euros required for the implementation of an electric bike sharing system across the city of Zaragoza (Spain).

The above discrepancies may stem from the different timing in data submission, or also differences in what is considered an "energy efficiency investment" at the local level. It is important to stress that the CoM reports and assessment serve as a comparative benchmark to evaluate signatories' progress over time, and it may thus vary significantly from one reporting period to the other. The next PROSPECT+ CBP iterations will further work to bridge this data discrepancy and ensure that future reporting **continues to provide accurate figures based on participants' actual progress** with their investment efforts in SECAP actions. Overall, the investments recorded

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<sup>10</sup> [JRC 2023 CoM Report.pdf](#)

<sup>11</sup> [How Falling Costs Make Renewables a Cost-effective Investment](#)

<sup>12</sup> [JRC Publications Repository - JRC Annual Report 2017](#)

within/by PROSPECT+ could be regarded as LRAs’ strong commitment to advance the clean energy transition. This further supports the claim on their pivotal role in meeting EU climate and energy objectives.

Finally, below an overview of the recorded answers from all participants is provided. Most of the projects have not undergone changes in the period between the mentees’ end of their LC and the final month of the PROSPECT+ project. Percentages show aggregated results across all EUSurvey respondents.

Notably, 95% of respondents declared that the initial estimates related to their projects KPIs (in terms of energy and monetary savings, RES production, carbon emissions) remained unchanged until February 2025. In terms of investments costs, 85% of the survey respondents indicated that no changes were recorded. Solely the start and/or completion dates of mentees’ individual projects registered a higher percentage of changes in their targets (32%). Considering these numbers, the reason why a verification process was not only needed, but a high priority, is easily understandable.

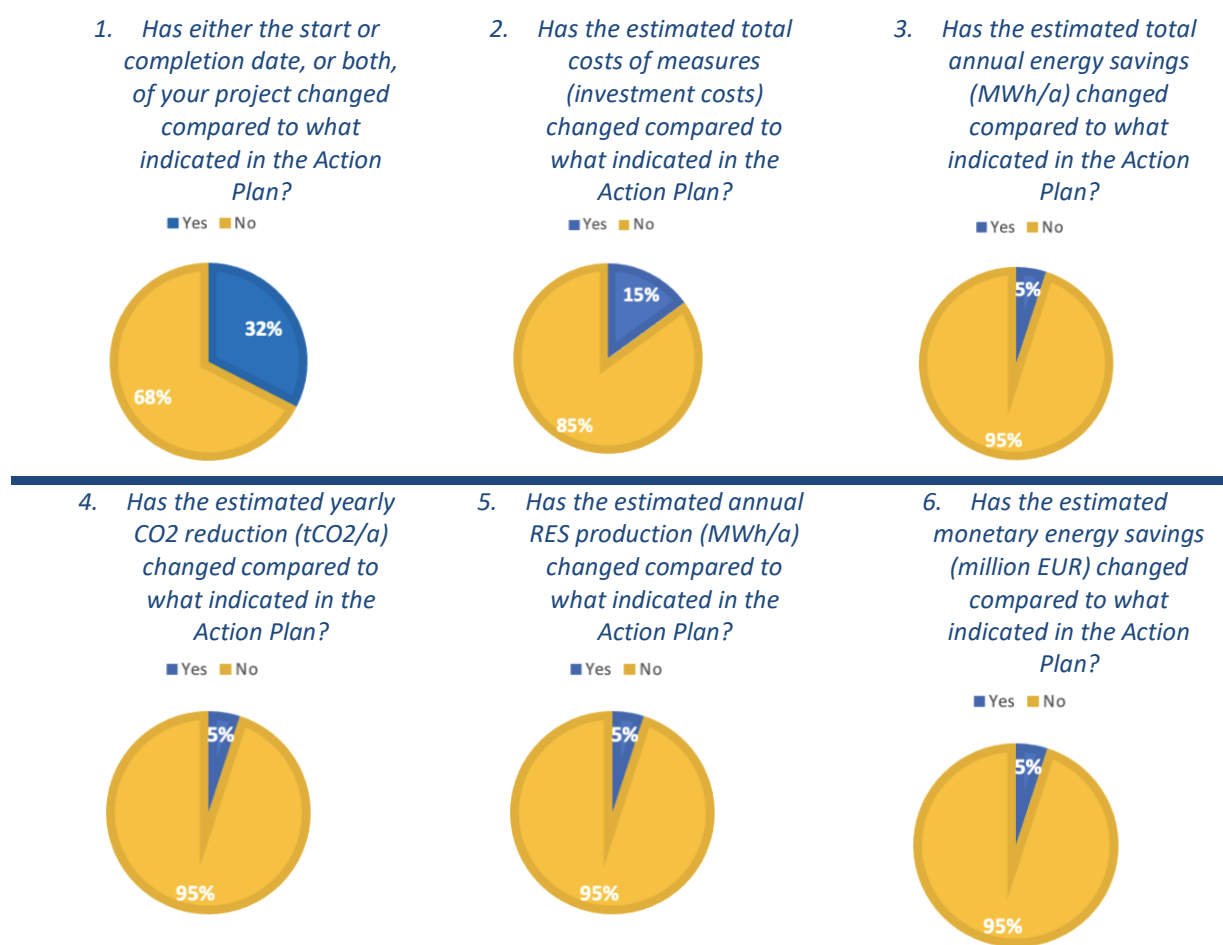


Figure 7. Overview of actual changes in mentees' projects compared to their Action Plans (aggregated EUSurvey results).

## 5 SECAP measures influenced by PROSPECT+

By the end of March 2025, a total of **53 learning groups** successfully completed the LCs and provided information regarding the SECAP measures they have worked on during the implementation of the CBP. Based on the JRC report on 315 Covenant of Mayor (CoM) signatories from 2017<sup>13</sup>, each SECAP has an average of 35-45 measures, depending on the size of the municipality, out of which 11 policies/measures in buildings (not differentiated in public or private), 4 for transport and 3 public lighting measures. The assumed total average of directly influenced SECAP measures by PROSPECT+ is 18 per SECAP or other local action. Further, it is assumed that the knowledge transfer on the application of innovative financing schemes would not only affect the project(s) developed during PROSPECT+ by mentees (*direct influence*), but the total average sustainable measures (*indirect influence*) in the specific SECAP of participating cities and/or regions. For those indirectly influenced measures, the 2017 JRC report also highlights that – until 2020 – the share of SECAP actions described as “*new actions, not started or postponed*” is 23%. Those are the actions targeted and encouraged within PROSPECT+. The total number of SECAP measures or other local actions was therefore multiplied by 0.23 to derive the presumed project indirect influence on the implementation of energy efficiency measures per CBP participant, as shown in Table 7.

**Table 7. Directly and indirectly SECAP measures (or actions) influenced by PROSPECT+ aggregated per learning cycle.**

Learning cycle (LC)	Direct impact	Indirect impact (*0.23 of total measures)	
LC1	89	265	
LC2	32	104	
LC3	61	175	
LC4	80	314	
<b>Sub-total</b>	<b>262</b>	<b>858</b>	<b>Total = 1120</b>

the verification process identified a total of **~1120 measures** influenced by the programme. Data was collected during the verification process under the coordination of IEECP, which received inputs from all participants through their respective Action Plans at the time of their LC, plus updates via the EUSurvey and/or email communication after the end of their cycle (detailed in Chapter 2). Notably, the number of directly influenced measures (i.e. 262) can be considered as the closest assumption to reality, given that the number was calculated by summing up the SECAP measures that mentees have reported in either the Action Plan or in the EUSurvey responses. Nevertheless, considering the broader perspective of the project, PROSPECT+ had both direct and indirect influence on SECAP measures – improving to a degree monitoring, synergies with similar plans and strategies, as well as relevant stakeholders. The peer-to-peer knowledge exchange across mentors and mentees resulted in an overall better chance of finding financing for energy efficiency measures, because of improved project readiness. This claim is further supported by the fact that 44% of participants were recorded to have used the PROSPECT+ **Project Financial Readiness Tool**<sup>14</sup>.

<sup>13</sup> [JRC Publications Repository - JRC Annual Report 2017](#)

<sup>14</sup> [Project Finance Readiness Tool | PROSPECT+](#)

## 6 Lessons learned from the verification process

The final chapter brings forth key challenges to the methodological process and reliability of results, alongside the benefits of the PROSPECT+ verification process, plus concluding remarks.

### Challenges of the PROSPECT+ verification process

In this section, challenges to the verification process are discussed.

1

**Diminishing survey response rate.** After the second verification round for LC2 (June 2024), the project registered a decrease in the percentage of mentees who completed the survey related to their project.

Notably, the percentages of respondents are higher within the 6 months following the end of their LC. For example, the response rates in the first round for LC 1 and 2 respectively, are 46% and 36%. In the second round, they drop to 5% and 9%. Upon following up with mentees, the following justification is provided:

- Mentees received satisfaction surveys, and other questionnaires to fill in from the PROSPECT+ consortium during the programme, prioritising the ones that allowed them to successfully complete the LC. Technical and energy transition departments of cities and regions are often understaffed and overworked, thus, upon following up directly via emails, they ultimately replied, summarizing the project progress in a few sentences.
- Individual projects experienced delays or were not implemented, thus, mentees had no updates (e.g., start date, renewable energy investments, or energy savings figures) to provide, compared to what they initially filled in in their Action Plan.
- A low percentage of mentees changed job and there was therefore no means to provide an update on the project any longer.
- Last but not least, literature studies rooted in education and psychology suggest that enthusiasm and motivation are key to successful learning and engagement. In the months right after the end of the learning experience, mentees may be more compelled to stay engaged and follow-up with either their peers or mentors. As time passes, other priorities take root in the agenda of participating LRAs, which could be further exacerbated by a decreasing motivation to stay engaged since the follow-up is conducted online.

2

**Reliability of estimated impacts without information beyond the limited project duration.** As a matter of fact, empirical/actual evaluation and verification of mentees' projects progress as well as impact after project-end is not possible.

Another challenge under the PROSPECT+ relates to claiming the accuracy and/or reliability of impacts estimates – as calculated and in Chapter 3 – without being able to verify them **beyond the limited project duration** (in this case, February 2025). Empirical/actual evaluation and verification of impacts in the aftermath of the project is not possible, however, Chapter 3 presented a close-to-reality outlook of impacts based on the information collected during the project duration. In practical terms, the following elements were integrated into the verification process, aimed at overcoming the long-term nature of the practical progress in CBP participants:

- A separate column was added to the Excel worksheet with the inventory of mentees' projects, to record changes in the start and/or end date of the project, and to evaluate whether mentees' projects impact can be considered within the project duration.

- As abovementioned, calculations based on market-data assumptions, literature studies, JRC reports and assessments and other projects reporting methodologies were used for triangulation on top of primary data from mentees' EUSurvey. Concrete examples of how such documents and secondary sources are employed in the verification of PROSPECT+ achieved impacts are included in Chapter 3.



**Up-to-dateness of (literature) data used for the triangulation of impacts figures in PROSPECT+.** Data or statistical limitations arise when secondary data sources are collected as required for this study.

A delay between research data collected and the publication time of such data is regarded as a limitation to this study, as some out-of-date figures in the literature may not provide the optimal real-life outlook to the current energy savings, energy efficiency investments and/or RES production scenarios in Europe. Next iterations of the verification methodology as an internal monitoring process could benefit from using the most up-to-date information, if available/accessible.

Baseline and biannual monitoring review of e.g. emission inventories require energy as well as CO2 emissions data acquisition at the local level. Nevertheless, these sources are not always up to date as data's collection and especially quality are dependent on several factors. Hence, it is important to highlight that the methodology for data processing and verification applied in PROSPECT+ is subject to such limitation, for which a series of hypothesis has been set based on the available data to calculate the project performance indicators in terms of its impacts, as detailed in the Methodology.

### Benefits of the PROSPECT+ verification process

Based on the PROSPECT+ experience, this paper offers feedback to support other projects in improving existing and future monitoring and verification of quantitative impacts, in relation to energy and climate targets or other thematic areas. An effective verification methodology for achieved impact considers the following elements:

- Enable facilitators with tools (*EUSurvey* platform, email templates, monitoring tables) to carry out the data collection on their mentees' progress. This has multiple benefits including mentor-mentee prolonged engagement.
- The collected information on participants' progress on their projects has the potential to be stocked into a 'good practices' library, collecting both mentees' and mentors' replicable practices or successful cases – as they advance with the implementation of energy efficiency measures.
- The monitoring tables should also unveil what information is needed to verify mentees' outputs on a regular basis.

## 7 Conclusions

PROSPECT+ supports cities and regions to fulfil their role as drivers of the energy transition. The findings from the project verification methodology have benefited PROSPECT+ in several ways, including showcasing and monitoring the progress of clean energy transition projects from 218 public authorities (participants who successfully completed through innovative financing mechanisms, thereby reducing their reliance on public subsidies., energy agencies and other public authorities. Based on data collected until February 2025, this report presents a complete set of performance indicators generated through a robust methodology that combines calculated estimates, a well-grounded set of assumptions, and actual data collected from all participants. Assumptions were primarily informed by benchmarks from authoritative literature sources as detailed in Chapter 2 (Methodology).

Overall, the PROSPECT+ initiative has not only met but surpassed its originally set energy targets. This achievement underscores the strength and effectiveness of its verification methodology, which has demonstrated a strong capacity to capture tangible changes and progress in mentees' projects. The tools developed for monitoring have been instrumental in this success, and they offer a high degree of replicability and potential for further refinement.

Looking ahead, several improvements have been identified for future iterations of the PROSPECT+ CBP. Chief among these is the integration of automated data collection mechanisms through a centralized digital platform. Such a development would enhance the efficiency, accuracy, and consistency of tracking project performance and impact, while reducing administrative burdens on participants. In conclusion, the results of this report not only confirm the added value of the PROSPECT+ methodology but also provide a clear path forward for scaling up and improving future capacity-building efforts in sustainable energy and climate action planning across Europe and beyond.

## 8 Annex I - EUSurvey form 'Verification of mentees achieved impacts'

Draft ID: f3a0defe-c363-46c7-be5b-34ad85756d8a  
Date: 08/10/2024 13:22:35

### Verification of mentees progress with EEMs

Fields marked with \* are mandatory.



**Welcome** to the PROSPECT+ EUSurvey to **verify mentees progress with the implementation of Energy Efficiency Measures included in their SECAP** (or other planning tools) following the participation in the PROSPECT+ capacity building programme. The survey will take **less than 10 minutes** to complete. Please note that data is very important for us in order to successfully report to the European Commission the effectiveness of our action. If taking part in the Prospect+ capacity building programme was beneficial to you, please support us by completing the survey.

**Data Protection and GDPR:** All data collected through this survey will remain confidential and we are complying with the General Data Protection Regulation (GDPR). Results will not be published per single case/project, but in aggregated form, to analyse the overall progress of each Learning Cycle. Data may be shared, if requested, with EU agencies or other auditing bodies within the European Union (EU). By filling out this survey you agree that we will process your data in line with our [privacy policy](#).

If you have any questions, **contact your Facilitator** directly via e-mail.

\* In which **PROSPECT+ Learning Cycle** (LC) did you participate?

- LC1, Feb-Sept 22
- LC2, Nov22-June23
- LC3, Sept23-March24
- LC4, May-Dec24

\* Upon which **thematic areas** was your PROSPECT+ capacity-building programme articulated?

- Public Buildings
- Private Buildings
- Transport
- Public Lighting
- Cross Sectoral

- \* Please specify your **project title and/or your city/municipality/region as in the Action Plan** (in case you do not recall the full title: location, solution and/or target groups are sufficient for the purpose OF updating the Action Plan data)

- \* 1. Has either the **start or completion date, or both**, of your project **changed** compared to what indicated in the initial Action Plan?

- Yes  
 No

- \* 2. Have the **estimated total costs of measures** (investment costs) **changed** compared to what indicated in the initial Action Plan?

- Yes  
 No

- \* 3. Have you filled in your project's **Finance Readiness Tool**? (Multiple Choice Question)

- No, I am not interested in participating to the Masterclass  
 No, I did not have time  
 Yes  
 Others

If Others, Please specify:

**Important!** In case you have not filled in the Tool or your project has changed/advanced, **please fill in /update the Tool with the latest progress** and send it to [financial-readiness@adelphi.de](mailto:financial-readiness@adelphi.de)

This is a mandatory step of the PROSPECT+ capacity building process, as per the project's guidelines.

The Finance Readiness Tool helps mentees assess the financial readiness of their projects and determine areas for improvement to provide potential financiers with a high-quality proposal. Moreover, it is mandatory to access the P+'s masterclass which will take place in Brussels (participation is covered by the project and free for mentees, date TBD). Finally, filling out the tool helps us report to the European Commission.

- \* 4. Have the **estimated annual energy savings (MWh/A)** **changed** compared to what indicated in the initial Action Plan?

- Yes  
 No

- \* 5. Have the **estimated yearly CO2 reduction (tCO2/a)** **changed** compared to what indicated in the initial Action Plan?

- Yes  
 No

- \* 6. Have the **estimated annual RES production (MWh/a) changed** compared to what indicated in the initial Action Plan?
  - Yes
  - No
  
- \* 7. Have the estimated **monetary energy savings (million EUR) changed** compared to what indicated in the initial Action Plan?
  - Yes
  - No

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- \* 8. If the Municipality has a **SECAP in place**, how many **measures** does the SECAP have? Please indicate the (estimated) number below:
  
- \* 9. Did PROSPECT+ **influence** any SECAP measure? If yes, how many?
  
- \* 10. What are the estimated annual energy savings (MWh/a) from the **cumulative measures** in the SECAP? I.e. for all the measures in the SECAP.
  
- \* 11. What is the estimated annual RES production (MWh/a) from the **cumulative measures** in the SECAP?
  
- \* 12. What are the **cumulative** estimated investment costs (million Euros) in the SECAP?
  
- \* 13. What are the **cumulative** estimated costs (million Euros) of investing in RES in the SECAP?
  
- \* **Financing & Funding** your project: have you applied for any of the following initiatives? E.g. EUCEF, ELENA, LIFE, Horizon Europe, others...
  - Yes
  - No

If you took part to the Masterclass in Bruxelles in October 2023, has its content supported you in advancing to the next step of your project? If yes, how?

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\* 14. How likely would you **recommend** the PROSPECT+ capacity-building programme?

- 5 (Extremely likely)
- 4
- 3
- 2
- 1 (Not at all likely)


On behalf of the PROSPECT+ consortium, **thank you** for your valuable time!

Your feedback is very important to us, as it will help us improve the capacity-building programme for the next cycles.

**Please share information about our capacity building programme with other potential mentees!**

#### The PROSPECT+ consortium



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#### Contact

[Contact Form](#)

# PROSPECT+

